

accordance with the legally adopted budget. As the budget reporting standard is not effective for this financial year, I have determined that my audit of any disclosures made by the Ulundi Municipality in this respect will be limited to reporting on non-compliance with this disclosure requirement.

7. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

8. In my opinion the financial statements present fairly, in all material respects, the financial position of the Ulundi Municipality as at 30 June 2009 and its financial performance and its cash flows for the year then ended, in accordance with the Standards of GRAP and in the manner required by the MFMA.

### **Other matters**

Without qualifying my opinion, I draw attention to the following matters that relate to my responsibilities in the audit of the financial statements:

#### **Material inconsistencies in information included in the annual report**

9. I have not obtained the other information included in the annual report and have not been able to identify any material inconsistencies with the financial statements.

#### **Unaudited supplementary schedules**

10. The municipality provided supplementary information in the Annexure XX and XX to the financial statements on whether resources were obtained and used in accordance with the legally adopted budget, in accordance with GRAP 1 *Presentation of Financial Statements*. The supplementary budget information and other supplementary information set out on pages XX to XX does not form part of the financial statements and is presented as additional information. I have not audited these schedules and accordingly, I do not express an opinion thereon.

#### **Non-compliance with applicable legislation**

##### **Municipal Finance Management Act**

11. The municipality did not have a listing nor did it invite prospective providers to apply for evaluation and listing as accredited providers, as required by regulation 14(1)(b) of the Municipal Supply Chain Management Regulations, published in General Notice No. 868 of 2005, dated 30 May 2005, issued in terms of section 168 of the MFMA.

##### **Municipal Systems Act**

12. Reports relating to oversight on the supply chain management process were not prepared nor were they made public in terms of section 21A of the Municipal Systems Act, 2000 (Act No. 32 of 2000) (MSA).



Princess SA Buthelezi  
Municipal Manager  
Ulundi Municipality  
Private Bag X17  
**ULUNDI**  
3838

30 November 2009

Reference: 60637REG2008/09

Dear Princess Buthelezi

**Report of the Auditor-General on the financial statements and performance information of the Ulundi Municipality for the year ended 30 June 2009**

1. The above-mentioned report of the Auditor-General is submitted herewith in terms of section 21(1) of the Public Audit Act, 2004 (Act No. 25 of 2004) read in conjunction with section 188 of the Constitution of the Republic of South Africa, 1996 and section 121(3) of the Municipal Finance Management Act, 2003 (Act No. 56 of 2003) (MFMA)
2. The audit report is issued as a final draft pending our receipt of all other documents that will be included in the annual report that will contain the audited financial statements is received.
3. Once these documents are received we will read them to establish if there are any inconsistencies with the audited financial statements. You will then be requested to amend this other information or the financial statements in respect of any inconsistencies. Once this process has been satisfactorily completed we will issue the final signed audit report.
4. In terms of section 121(3) of the MFMA you are required to include the audit report in the municipality's annual report to be tabled to Council.
5. Until the annual report is tabled as required by section 127(2) of the MFMA the audit report is not a public document and should therefore be treated as confidential.
6. Prior to printing or copying the annual report which will include the audit report you are required to do the following:
  - Submit the final printer's proof of the annual report to the relevant senior manager of the Auditor-General of South Africa for verification of the audit-related references in the audit report and for confirmation that the financial statements and other information are those documents that have been read and audited. Special care should be taken with the page references in your report, since an incorrect reference could have audit implications.

- The signature *Auditor-General* (which will be issued when the requirements of paragraph 3 above have been met) in the handwriting of the auditor authorised to sign the audit report at the end of the hard copy of the audit report should be scanned in when preparing to print the report. This signature, as well as the place and date of signing and the Auditor-General of South Africa's logo, should appear at the end of the report, as in the hard copy that is provided to you. The official logo will be made available to you in electronic format.
7. Please notify the undersigned person well in advance of the date on which the annual report containing this audit report, will be tabled.
  8. Your co-operation to ensure that all these requirements are met would be much appreciated.

Kindly acknowledge receipt of this letter.

Yours sincerely

Vanuja Maharaj

Operational Leader: KZN

Enquiries: Melissa Govender  
Telephone: (033) 264 7400  
Fax: (033) 263 7596



**REPORT OF THE AUDITOR-GENERAL TO THE KWAZULU-NATAL PROVINCIAL  
LEGISLATURE AND THE COUNCIL ON THE FINANCIAL STATEMENTS AND  
PERFORMANCE INFORMATION OF ULUNDI MUNICIPALITY FOR THE YEAR ENDED  
30 JUNE 2009**

**REPORT ON THE FINANCIAL STATEMENTS**

**Introduction**

1. I have audited the accompanying financial statements of the Ulundi Municipality which comprise the statement of financial position as at 30 June 2009, and the statement of financial performance, the statement of changes in net assets and the cash flow statement for the year then ended, and a summary of significant accounting policies and other explanatory notes, as set out on pages xx to xx.

**The accounting officer's responsibility for the financial statements**

2. The accounting officer is responsible for the preparation and fair presentation of these financial statements in accordance with the Standards of Generally Recognised Accounting Practice (Standards of GRAP) and in the manner required by the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003) (MFMA) and for such internal control as the accounting officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

**The Auditor-General's responsibility**

3. As required by section 188 of the Constitution of the Republic of South Africa, 1996 read with section 4 of the Public Audit Act, 2004 (Act No. 25 of 2004) (PAA) and section 126(3) of the MFMA, my responsibility is to express an opinion on these financial statements based on my audit.
4. I conducted my audit in accordance with the International Standards on Auditing read with *General Notice 616 of 2008*, issued in *Government Gazette No. 31057 of 15 May 2008*. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.
5. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.
6. Paragraph 11 et seq. of the Standard of Generally Recognised Accounting Practice, GRAP 1 *Presentation of Financial Statements* requires that financial reporting by entities shall provide information on whether resources were obtained and used in

accordance with the legally adopted budget. As the budget reporting standard is not effective for this financial year, I have determined that my audit of any disclosures made by the Ulundi Municipality in this respect will be limited to reporting on non-compliance with this disclosure requirement.

7. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Opinion**

8. In my opinion the financial statements present fairly, in all material respects, the financial position of the Ulundi Municipality as at 30 June 2009 and its financial performance and its cash flows for the year then ended, in accordance with the Standards of GRAP and in the manner required by the MFMA.

### **Other matters**

Without qualifying my opinion, I draw attention to the following matters that relate to my responsibilities in the audit of the financial statements:

#### **Material inconsistencies in information included in the annual report**

9. I have not obtained the other information included in the annual report and have not been able to identify any material inconsistencies with the financial statements.

#### **Unaudited supplementary schedules**

10. The municipality provided supplementary information in the Annexure XX and XX to the financial statements on whether resources were obtained and used in accordance with the legally adopted budget, in accordance with GRAP 1 *Presentation of Financial Statements*. The supplementary budget information and other supplementary information set out on pages XX to XX does not form part of the financial statements and is presented as additional information. I have not audited these schedules and accordingly, I do not express an opinion thereon.

#### **Non-compliance with applicable legislation**

##### **Municipal Finance Management Act**

11. The municipality did not have a listing nor did it invite prospective providers to apply for evaluation and listing as accredited providers, as required by regulation 14(1)(b) of the Municipal Supply Chain Management Regulations, published in General Notice No. 868 of 2005, dated 30 May 2005, issued in terms of section 168 of the MFMA.

##### **Municipal Systems Act**

12. Reports relating to oversight on the supply chain management process were not prepared nor were they made public in terms of section 21A of the Municipal Systems Act, 2000 (Act No. 32 of 2000) (MSA).



## Governance framework

13. The governance principles that impact the auditor's opinion on the financial statements are related to the responsibilities and practices exercised by the accounting officer and executive management and are reflected in the key governance responsibilities addressed below:

## Key governance responsibilities

14. The MFMA tasks the accounting officer with a number of responsibilities concerning financial and risk management and internal control. Fundamental to achieving this is the implementation of key governance responsibilities, which I have assessed as follows:

No.	Matter	Y	N
<b>Clear trail of supporting documentation that is easily available and provided in a timely manner</b>			
1.	No significant difficulties were experienced during the audit concerning delays or the availability of requested information.		<input type="checkbox"/>
<b>Quality of financial statements and related management information</b>			
2.	The financial statements were not subject to any material amendments resulting from the audit.		<input type="checkbox"/>
3.	The annual report was submitted for consideration prior to the tabling of the auditor's report.		<input type="checkbox"/>
<b>Timeliness of financial statements and management information</b>			
4.	The annual financial statements were submitted for auditing as per the legislated deadlines, as set out in section 126 of the MFMA.	<input type="checkbox"/>	
<b>Availability of key officials during audit</b>			
5.	Key officials were available throughout the audit process.	<input type="checkbox"/>	
<b>Development and compliance with risk management, effective internal control and governance practices</b>			
6.	Audit committee		
	• The municipality had an audit committee in operation throughout the financial year.		<input type="checkbox"/>
	• The audit committee operates in accordance with approved, written terms of reference.		<input type="checkbox"/>
	• The audit committee substantially fulfilled its responsibilities for the year, as set out in section 166(2) of the MFMA.		<input type="checkbox"/>
7.	Internal audit		
	• The municipality had an internal audit function in operation throughout the financial year.		<input type="checkbox"/>
	• The internal audit function operates in terms of an approved internal audit plan.		<input type="checkbox"/>
	• The internal audit function substantially fulfilled its responsibilities for the year, as set out in section 165(2) of the MFMA.		<input type="checkbox"/>
8.	There are no significant deficiencies in the design and implementation of internal control in respect of financial and risk management.		<input type="checkbox"/>
9.	There are no significant deficiencies in the design and implementation of internal control in respect of compliance with applicable laws and regulations.		<input type="checkbox"/>
10.	The information systems were appropriate to facilitate the preparation of the financial statements.	<input type="checkbox"/>	

No.	Matter	Y	N
11.	A risk assessment was conducted on a regular basis and a risk management strategy, which includes a fraud prevention plan, is documented and used, as set out in section 62(1)(c)(i) of the MFMA.		<input type="checkbox"/>
12.	Delegations of responsibility are in place, as set out in section 79 of the MFMA.	<input type="checkbox"/>	
<b>Follow-up of audit findings</b>			
13.	The prior year audit findings have been substantially addressed.		<input type="checkbox"/>
14.	SCOPA/Oversight resolutions have been substantially implemented.	<input type="checkbox"/>	
<b>Issues relating to the reporting of performance information</b>			
15.	The information systems were appropriate to facilitate the preparation of a performance report that is accurate and complete.	<input type="checkbox"/>	
16.	Adequate control processes and procedures are designed and implemented to ensure the accuracy and completeness of reported performance information.	<input type="checkbox"/>	
17.	A strategic plan was prepared and approved for the financial year under review for purposes of monitoring the performance in relation to the budget and delivery by the Ulundi Municipality against its mandate, predetermined objectives, outputs, indicators and targets, as set out in section 68 of the MFMA.	<input type="checkbox"/>	
18.	There is a functioning performance management system and performance bonuses are only paid after proper assessment and approval by those charged with governance.	<input type="checkbox"/>	

15. Although key personnel were available throughout the audit to render assistance, significant difficulties were experienced with regards to availability of requested information. Further weaknesses were also evident, which indicates that the municipality should take adequate steps to improve the internal controls surrounding audit trails, compliance with risk management, governance and the monitoring of financial reporting in the financial statements and management information.

## REPORT ON OTHER LEGAL AND REGULATORY REQUIREMENTS

### Report on performance information

16. I have reviewed the performance information as set out on pages xx to xx.

### The accounting officer's responsibility for the performance information

17. In terms of section 121(3)(c) of the MFMA, the annual report of a municipality must include the annual performance report of the municipality, prepared by the municipality in terms of section 46 of the Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000) (MSA).

### The Auditor-General's responsibility

18. I conducted my engagement in accordance with section 13 of the PAA read with *General Notice 616 of 2008*, issued in *Government Gazette No. 31057 of 15 May 2008* and section 45 of the MSA.
19. In terms of the foregoing my engagement included performing procedures of a review nature to obtain sufficient appropriate evidence about the performance information and



related systems, processes and procedures. The procedures selected depend on the auditor's judgement.

20. I believe that the evidence I have obtained is sufficient and appropriate to report that no significant findings have been identified as a result of my review.

## **APPRECIATION**

21. The assistance rendered by the staff of the Ulundi Municipality during the audit is sincerely appreciated.

Pietermaritzburg

30 November 2009



**AUDITOR - GENERAL  
SOUTH AFRICA**

*Auditing to build public confidence*

**" The City of Heritage "**



**ULUNDI MUNICIPALITY**

**ANNUAL FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED**

**30 June 2009**

# Annual Financial Statements

for

## *Ulundi Municipality*

for the year ended 30 June:

Province:

AFS rounding:

### Contact Information:

<b>Name of Municipal Manager:</b>	SA Buthelezi
<b>Name of Chief Financial Officer:</b>	JH Mhlongo
<b>Contact telephone number:</b>	035-8745102
<b>Contact e-mail address:</b>	tmagwaza@ulundi.co.za
<b>Name of contact at provincial treasury:</b>	Leneo Mofaka
<b>Contact telephone number:</b>	033-8974423
<b>Contact e-mail address:</b>	Leneo.mofaka@treasury.gov.za
<b>Name of relevant Auditor:</b>	Auditor-General South Africa
<b>Contact telephone number:</b>	033-2647400
<b>Contact e-mail address:</b>	johnnys@agsa.co.za
<b>Name of contact at National Treasury:</b>	Unathi Ndobeni
<b>Contact telephone number:</b>	012-3155103
<b>Contact e-mail address:</b>	Unathi.ndobeni@treasury.gov.za



**Ulundi Municipality**  
**Annual Financial Statements**  
**for the year ended 30 June 2009**

**General information**

**Members of the Council**

M. J. Luthuli	Mayor
RV Sibiya	Speaker
PATN Buthelezi	Member of the Executive Committee
MA Sibiya	Member of the Executive Committee
MS Mhlongo	Member of the Executive Committee
B Nxumalo	Member of the Executive Committee
MB Khali	Member of the Executive Committee
PM Ndwandwe	Member of the Executive Committee
HJ Mlambo	Member of the Executive Committee
N R Magwaza	Member of the Executive Committee
BM Buthelezi	Member
BN Buthelezi	Member
BS Khanyile	Member
CR Khumalo	Member
DM Zwane	Member
EM Hlope	Member
ET Tshabalala	Member
FL Buthelezi	Member
FP Ntanz	Member
HJ Mlambo	Member
I Kunene	Member
JM Khanyile	Member
JT Gas	Member
KL Sibiya	Member
KV Ndlela	Member
LL Buthelezi	Member
LN Shandu	Member
LNZ Buthelezi	Member
MN Msibi	Member
MW Sikhakhane	Member
MW Sithole	Member
MZ Mafambani	Member
NM Mhlongo	Member
RM Ndlovu	Member
S Mlambo (Khumalo)	Member
SG Jali	Member
SG Magwaza	Member
SM Buthelezi	Member
SR Shwala	Member
SV Zondo	Member
SW Kkhize	Member
TJ Manqele	Member
TM Zungu	Member
VP Langa	Member
ZM Langa	Member
ZP Dlamuka	Member

**Municipal Manager**

Princess S A Buthelezi

**Chief Financial Officer**

J H Mhlongo

**Grading of Local Authority**

Low Capacity

**Auditors**

Auditor-General South Africa

**Bankers**

First National Bank

**Ulundi Municipality**  
**Annual Financial Statements**  
**for the year ended 30 June 2009**

**General information (continued)**

**Registered Office:**

Cnr Princess Magogo & King Zwelithini Roads, Ulundi

**Physical address:**

Cnr Princess Magogo & King Zwelithini street,  
Ulundi,  
3838

**Postal address:**

Private Bag X17  
Ulundi  
3838

**Telephone number:**

+27 35 874 5100 | +27 35 874 5800

**Fax number:**

+27 35 870 3506

**E-mail address:**

[Info@ulundi.co.za](mailto:Info@ulundi.co.za)

**Ulundi Municipality**  
**ANNUAL FINANCIAL STATEMENTS**  
**For the year ended 30 June 2009**

**Approval of annual financial statements**

I am responsible for the preparation of these annual financial statements, which are set out on pages 6 to 30, in terms of Section 126(1) of the Municipal Finance Management Act and which I have signed on behalf of the Municipality. I certify that the salaries, allowances and benefits of Councillors, loans made to Councillors, if any, and payments made to Councillors for loss of office, if any, as disclosed in note 24 of these annual financial statements are within the upper limits of the framework envisaged in Section 219 of the Constitution, read with the Remuneration of Public Officer Bearers Act and the Minister of Provincial and Local Government's determination in accordance with this Act.

\_\_\_\_\_  
Princess S A Buthelezi  
Municipal Manager

\_\_\_\_\_  
DATE 30 November 2009



**Ulundi Municipality**  
**ANNUAL FINANCIAL STATEMENTS**  
**For the year ended 30 June 2009**

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**Ulundi Municipality**  
**STATEMENT OF FINANCIAL POSITION**  
**as at 30 June 2009**

	Note	2009 R	2008 R
<b>ASSETS</b>			
<b>Current assets</b>		40,444,260	41,635,247
Cash and cash equivalents	1	10,160,553	11,987,398
Trade receivables	2	26,353,440	25,135,542
Other receivables	4	1,100,756	1,034,125
Inventories	5	896,765	1,088,783
Investments	6	140,000	140,000
Current portion of non current receivables	7	35,572	35,572
VAT receivable	12	1,757,174	2,213,827
<b>Non-current assets</b>			
Property, plant and equipment	8	100,731,869	97,263,770
Investment Property	9	5,915,000	-
<b>Total assets</b>		<b>147,091,129</b>	<b>138,899,017</b>
<b>LIABILITIES</b>			
<b>Current liabilities</b>			
Trade and other payables	10	16,690,748	14,581,575
Consumer deposits	11	1,272,240	682,534
Current provisions	13	395,000	-
Bank overdraft	1	-	363,562
Unspent conditional grants and receipts	14	14,872,005	12,941,549
Current portion of borrowings	15	-	937,500
<b>Total liabilities</b>		<b>33,229,993</b>	<b>29,506,720</b>
<b>Net assets</b>		<b>113,861,136</b>	<b>109,392,297</b>
<b>NET ASSETS</b>			
Housing Development Fund		50,580	-
Accumulated surplus	16	113,810,556	109,392,297
<b>Total net assets</b>		<b>113,861,136</b>	<b>109,392,297</b>

**Ulundi Municipality**  
**STATEMENT OF FINANCIAL PERFORMANCE**  
**for the year ending 30 June 2009**

	Note	2009 R	2008 R
<b>Revenue</b>			
Property rates	17	19,189,210	16,766,667
Property rates - penalties imposed and collection charges	17	7,037,191	6,303,069
Service charges	18	22,378,664	17,813,400
Rental of facilities and equipment	19	197,033	181,117
Interest earned - external investments	20	1,627,740	1,920,261
Fines		280,330	237,447
Licences and permits		716,104	-
Government grants and subsidies	21	52,815,761	39,761,339
Other income	22	34,677	25,621
<b>Total revenue</b>		<b>104,276,710</b>	<b>83,008,921</b>
<b>Expenses</b>			
Employee related costs	23	35,397,753	33,117,108
Remuneration of councillors	24	9,129,459	8,379,293
Bad debts		7,936,213	4,030,307
Depreciation and amortisation expense	25	6,530,061	7,481,024
Repairs and maintenance		1,820,615	2,037,524
Interest paid	26	32,768	148,222
Bulk purchases	27	17,427,787	12,629,206
Contracted services	28	8,777,792	5,615,290
General expenses	29	14,728,670	12,255,066
<b>Total expenses</b>		<b>101,781,118</b>	<b>85,693,040</b>
Gain on sale of land	30	1,922,667	4,060,515
<b>Surplus for the period</b>		<b>4,418,259</b>	<b>1,376,396</b>